

# CITY OF SLIDELL



## Consolidated Annual Performance and Evaluation Report

### CAPER PY 2022-2023

Prepared for Submission to the U.S Department of HUD  
By the City of Slidell  
Planning Department  
Greg Cromer, Mayor  
Daniel McElmurray, Planning Director  
P.O. Box 828, Slidell, LA 70459  
250 Bouscaren Street, Suite 203, Slidell, LA 70458  
myslidell.com

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## CR-05 - Goals and Outcomes

### **Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)**

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

The Consolidated Annual Performance and Evaluation Report (CAPER) is the year-end report submitted annually to HUD that evaluates the progress made towards completing the goals, objectives and activities identified in the City of Slidell 2020-2024 Consolidated Plan and the 2022-2023 Annual Action plan. The 2022-2023 CAPER is the third report of the City's five year Slidell Consolidated Plan.

The City of Slidell Planning Department is the lead agency responsible for compiling and submitting the CAPER to HUD. The primary HUD goals for the use of CDBG funds is to provide decent housing, create suitable living environments and expand economic opportunities. No activities specified in the 2022-2023 Annual Action Plan involved rehabilitation or demolition; therefore, displacement did not occur. No program income was received.

The City's accomplishments are as follows:

#### **2020-2024 CONOSOLIDATED PLAN: 2022-2023 ANNUAL ACTION PLAN**

**Goal:** Provide public facility improvements within the CDBG target area

- Completed construction of a new playground in Ducksworth Park
- Contracted with A&E for the development of the multi-use field in Ducksworth Park
- Submitted to HUD a substantial amendment for the 2021 Annual Action Plan relocating the location of recreation improvements from Possum Hollow Park to recreation improvements in Ducksworth Park

**Goal:** Foster Coordination with Service Organizations

- Staff participated in service organization meetings to help plan and coordinate local resources including but not limited to the regional Continuum of Care - Northlake Homeless Coalition and Commission on Families
- Networked with representatives of NID Housing Counseling Agency
- Created an informational CDBG brochure to distribute to the public for information and referral

**Goal:** Urgent Needs: Public Facility Improvements

- No activities initiated

**Goal:** Urgent Needs: Public Service Activities

- No activities initiated

**Goal:** Administration and Planning

- Utilized funds to administer the CDBG program and to prepare additional plans and reports as required by HUD
- Submitted the 2021-2022 CAPER
- Completed public review and comment for Substantial Amendments to Citizen Participation Plan

**2015-2019 CONSOLIDATED PLAN: Annual Action Plans 2016-2019**

**Goal:** Recreation Improvements – Public Parks

- Submitted a Substantial Amendment to reprogram unspent funds from the Elevation Certificate Program to Duckworth Park Improvements for the 2016-2019 Annual Action Plans

**2020 Cares Act – CDBG-CV**

**Goal:** (To prepare for, respond to and prevent the Coronavirus: Recreation Improvements – Public Parks

- Contracted with A&E for the second CDBG-CV project “Restroom Improvements” for three area parks
- Commenced construction of CDBG-CV “Restroom Improvements” project

Despite significant progress, the City faced several challenges associated with expending funds in a timely manner. Our approach has been straightforward; the City strategically pooling our funds since 2020 (including the small remaining balances from project underruns in 2016-2019) to make as large an impact on Duckworth Park and our target area as possible. Unfortunately, the coronavirus pandemic had a devastating effect on project scheduling, priorities, materials, and personnel. However, the City has gotten back on track and been successful in expending much of our credit balance.

**Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)**

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee’s program year goals.

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Administration and Planning	Planning and Administration	CDBG: \$38,334	Other	Other	1	1	100%	1	1	100%
Foster Coordination with Service Organizations	Non-Housing Community Development	CDBG: \$0	Other	Other	10	10	100%	10	10	100%
Public Facility Improvements	Non-Housing Community Development	CDBG: \$153376	Public Facility or Infrastructure Activities other than Low/ Moderate Income Housing Benefit	Persons Assisted	2041	408	19.99%	2041	408	19.99%
Urgent Needs: Public Facility Improvements	Non-Housing Community Development	CDBG: \$0	Public Facility or Infrastructure Activities other than Low/ Moderate Income Housing Benefit	Persons Assisted	2041	0	0.00%	2041	0	0.00%
Urgent Needs: Public Service Activities	Non-Housing Community Development	CDBG: \$0	Public service activities other than Low/ Moderate Income Housing Benefit	Persons Assisted	20	0	0.00%	20	0	0.00%

**Table 1 - Accomplishments – Program Year & Strategic Plan to Date**

**Assess how the jurisdiction’s use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.**

During the most recently completed grant year (CDBG PY 2022-2023), the City was awarded \$191,720 of CDBG funds. The City has been strategically pooling its funds since 2020 (including the small remaining balances from project underruns in 2016-2019) to make as large an impact on Duckworth Park and our target area as possible. The City of Slidell categorized recreation improvements in public parks as high priority in its 2020-2024 Consolidated Plan and targeted Ducksworth Park as the recipient of annual CDBG funding. In addition to entitlement funds, the City secured a Land and Water Conservation Fund grant to provide additional resources for the improvements to Ducksworth Park. Despite its best efforts, Slidell exceeded its timeliness ratio due to increased costs, supply chain issues and trouble securing bids; Slidell has moved forward completing the construction of a new playground in Ducksworth Park and secured A&E for the development of a multi-purpose field. Staff has continued attending public meetings to expand networking opportunities and for information and referral about the CDBG program.

### CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).  
91.520(a)

	<b>CDBG</b>
White	1,071
Black or African American	970
Asian	0
American Indian or American Native	0
Native Hawaiian or Other Pacific Islander	0
<b>Total</b>	<b>2,041</b>
Hispanic	38
Not Hispanic	1,049

**Table 2 – Table of assistance to racial and ethnic populations by source of funds**

#### Narrative

The demographics of the City of Slidell indicate that the CDBG Target Area CT 409 has the highest minority population of the City. It is 52% Black, 41% White, and 4% Hispanic. Other members of the community identify with American Indian/Native and other minority groups.

## CR-15 - Resources and Investments 91.520(a)

### Identify the resources made available

Source of Funds	Source	Resources Available	Made	Amount Expended During Program Year
CDBG	public - federal	191,720		167,285

Table 3 - Resources Made Available

### Narrative

HUD awarded the City of Slidell \$191,720 of CDBG funds for PY 2022. These resources are being directed to recreation improvements in Ducksworth Park. In addition, the City received two CDBG-CV allocations in 2020 in the amount of \$288,026 to prevent, prepare for, and respond to the Coronavirus. Construction on restroom to help protect against the spread of Covid-19 began in June 2023.

### Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
CDBG Target Area CT409	100	100	100% of funds less administrative expenses were utilized in target area.

Table 4 – Identify the geographic distribution and location of investments

### Narrative

All funds less administrative expenses target projects within the CDBG Target Area (CT 409).



## Leveraging

**Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.**

The City of Slidell leveraged \$200,000 in Land and Water Conservation Funds from the National Park Service (NPS) for the Ducksworth Park Multi-Phase Project. NPS allows the use of CDBG resources as matching funds. Recreation improvements are being completed on publically owned land. This grant along with CDBG funds will provide an estimated \$750,000 in improvements to Ducksworth Park through the year 2023.

## CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be provided affordable housing units	0	0
Number of Non-Homeless households to be provided affordable housing units	0	0
Number of Special-Needs households to be provided affordable housing units	0	0
<b>Total</b>	<b>0</b>	<b>0</b>

**Table 5 – Number of Households**

	One-Year Goal	Actual
Number of households supported through Rental Assistance	0	612
Number of households supported through The Production of New Units	0	0
Number of households supported through Rehab of Existing Units	0	0
Number of households supported through Acquisition of Existing Units	0	0
<b>Total</b>	<b>0</b>	<b>612</b>

**Table 6 – Number of Households Supported**

**Discuss the difference between goals and outcomes and problems encountered in meeting these goals.**

Slidell does not receive HOME funds which are used in a variety of ways to provide affordable housing. The City did not receive funding for affordable housing projects during the program year 2022. It did not provide any funding to provide for affordable housing units, nor did it allocate any City funding to affordable housing units. The numbers represented above include assistance to homeless families through the Section 8 and the Public Housing Program. The City is not the responsible agency for operation and management of the Slidell Housing Authority programs and facilities.

**Discuss how these outcomes will impact future annual action plans.**

The City of Slidell does not receive direct funding for affordable housing, nor does it expect to receive this type of funding in the future. The proactive position of the City is to encourage and support affordable housing programs provided by other non-profit organizations. Housing Louisiana is a statewide initiative created to provide a state network of regional housing alliances. This alliance has partnered with the Northshore Housing Alliance to address affordable housing needs. Both these organizations and East St. Tammany Habitat for Humanity help address the affordable housing needs on the Northshore including Slidell.

**Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.**

<b>Number of Households Served</b>	<b>CDBG Actual</b>	<b>HOME Actual</b>
Extremely Low-income	0	0
Low-income	0	0
Moderate-income	0	0
<b>Total</b>	<b>0</b>	<b>0</b>

**Table 7 – Number of Households Served**

**Narrative Information**

The City does not provide activities that require information on income by family size to determine the eligibility.

## **CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)**

**Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:**

### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

The City of Slidell does not provide direct homeless assistance programs but it is committed to supporting social service providers and continuum of care providers to meet the needs of the homeless. It addresses homelessness through staff participation in the Northlake Homeless Coalition (NHC). Member organizations of NHC offer homeless prevention programs and homeless assistance programs. They participate in the Homeless Management Information System (HMIS) that is managed by the Baton Rouge CoC. The Northlake Homeless Coalition serves as a single point of contact to homeless individuals throughout St. Tammany Parish ensuring standardized assessment and triage, so that homeless individuals are afforded the most appropriate housing option.

### **Addressing the emergency shelter and transitional housing needs of homeless persons**

Slidell has a limited number of shelter beds available to those experiencing homelessness. The largest shelters are located within St. Tammany parish. The City of Slidell does not have capacity to provide emergency shelter or transitional housing activities to help the homeless achieve self-sufficiency but supports the efforts of service organizations located throughout St. Tammany Parish.

With homeless prevention programs and enhanced diversion and prevention resources provided through members of the CoC, the potential demand for emergency shelter may lessen and end homelessness.

### **Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs**

The City of Slidell does not provide any programs that directly service homeless individuals after being discharged from publicly funded institutions and systems of care. It relies on the CoC to address the needs of those persons emerging from public institutions. Its coordinated effort provides homeless assistance programs and homeless prevention programs for these individuals.

### **Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals**

**and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

The Northlake Homeless Coalition identifies individuals who are chronically homeless, families with children, veterans, persons fleeing domestic violence and unaccompanied youth. Various agencies fund programs that assist the Coalition in providing emergency and permanent housing for these individuals. The Coalition sponsors the Coordinated Access Assessment System (CAAS) and the Homeless Management Information System (HMIS). HMIS is managed by Baton Rouge CoC and tracks the progress of the individuals served. Organizations that participate include but are not limited to Volunteers of America, Veterans Administration, St. Tammany Parish Government and NAMI.

## **CR-30 - Public Housing 91.220(h); 91.320(j)**

### **Actions taken to address the needs of public housing**

The City does not directly manage public housing. The City of Slidell Housing Authority manages and implements public housing programs. The Slidell Housing Authority manages Washington Heights which is comprised of seventy-five (75) one, two and three bedroom units and Country Gardens Estates for elderly families 65 and older. In Country Garden Estates, there are fifty (50) one-bedroom units. Three units are handicap accessible. The Slidell Housing Authority also participates in the Housing Choice Voucher Program, which provides rental assistance based on family size and income. The City of Slidell supports the Slidell Housing Authority by providing and maintaining public infrastructure including but not limited to sewer, water, streets and drainage.

### **Actions taken to encourage public housing residents to become more involved in management and participate in homeownership**

The Slidell Housing Authority encourages public housing residents to establish goals and to attend and complete financial management and homeownership classes.

### **Actions taken to provide assistance to troubled PHAs**

The Slidell Housing Authority is a troubled PHA due to a “substantial default” of its federal contract. HUD appointed two recovery administrators, and promoted the deputy director as interim director.

HUD has reopened the Slidell Housing Authority’s offices, drafted two agency plans, begun new procurement actions and started holding regular public meetings. There is no CDBG assistance from the City directed to the Slidell Housing Authority.

The City has appointed the Planning Director as the signatory agent for the City when acting as the Responsible Entity when conducting Environmental Reviews and other corroborative actions as needed to assist the Slidell Housing Authority resolve its status and programmatic issues.

## **CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)**

**Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)**

The City of Slidell helps remove the barriers to affordable housing in several ways including but not limited to:

- utilizing education to positively impact affordable housing by promoting fair housing opportunities
- combating environmental issues caused from flooding by constructing a levee system on the south side of Slidell to provide flood protection and to reduce flood insurance premiums

## **Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)**

The underserved in the Slidell community face many obstacles including the high cost of housing, the gap between incomes and housing costs and lack of housing options for special needs populations. The City will take the following actions to better address underserved needs:

- Continue to foster and maintain relationships with service organizations that provide services and support to the underserved
- Continue to provide public facility improvements to improve sustainability and neighborhood revitalization

## **Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)**

The City of Slidell does not participate in any lead based paint removal programs.

## **Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)**

Increasing household income is the best way to break the cycle of poverty afflicting low-income households. The City of Slidell will continue to attract, retain, and help existing businesses expand to create employment opportunities. A new Amazon Distribution Center has located to Slidell which will help provide area employment in the future.

## **Actions taken to develop institutional structure. 91.220(k); 91.320(j)**

The City of Slidell will continue to foster a working relationship with many non-profit social service providers that provide services to address the needs of the LMI population, the underserved, the homeless and those at risk of becoming homeless. It will continue to engage the community through public hearings, website postings and/or direct email requests when planning and implementing new

programs funded through CDBG.

**Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)**

CDBG staff networks with a number of organizations providing social services to the local community and with affordable housing organizations.

**Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)**

Impediments to fair housing have been identified as limited choice in affordable housing due to unit availability; a lack of public information about fair housing and housing assistance; high cost of homeowner insurance; limited availability of homeowner insurance and high flood insurance premiums. Actions taken to remove impediments include:

- working to upgrade the CRS rating to decrease flood insurance premiums
- promoting fair housing opportunities through networking
- increasing coordination with fair housing organizations that promote fair housing awareness



## **CR-40 - Monitoring 91.220 and 91.230**

**Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements**

The City of Slidell Planning Department is the lead agency implementing and overseeing the CDBG program. Documentation for CDBG monitoring and reporting is maintained, updated and reviewed to ensure compliance with national objectives, timeliness standards, expenditure ratios and environmental reviews.

The City maintains a Citizen Participation Plan and informs the public about the Consolidated Plan, Annual Action Plan and Consolidated Action Plan Evaluation Report (CAPER), in addition to any amendments. During the development of these documents, steps are taken to ensure compliance with the Citizen Participation Plan for public review and comment in conformance to CDBG policies.

The City conducts on-site project monitoring to assess activity progress of current projects.

In addition, staff participates in HUD trainings and trainings provided by the National Community Development Association to ensure program compliance.

## **Citizen Participation Plan 91.105(d); 91.115(d)**

**Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.**

The Consolidated Annual Performance Evaluation Report (CAPER) was made available for a 15-day review period. A public notice regarding the review period was published in the St. Tammany Farmer, which is the City's Official Journal of Record. A summary of the CAPER was also posted on the City website *myslidell.com*.

**CR-45 - CDBG 91.520(c)**

**Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.**

The City of Slidell has evaluated the effectiveness and appropriateness of its CDBG program. Programs have been revised when necessary to reflect community needs.

**Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?**

No

**[BEDI grantees] Describe accomplishments and program outcomes during the last year.**

**CR-45 - CDBG 91.520(c)**

**Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.**

The City of Slidell has evaluated the effectiveness and appropriateness of its CDBG program. Programs have been revised when necessary to reflect community needs.

**Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?**

No

**[BEDI grantees] Describe accomplishments and program outcomes during the last year.**

## CR-58 – Section 3

Identify the number of individuals assisted and the types of assistance provided

<b>Total Labor Hours</b>	<b>CDBG</b>	<b>HOME</b>	<b>ESG</b>	<b>HOPWA</b>	<b>HTF</b>
Total Number of Activities	0	0	0	0	0
Total Labor Hours	0				
Total Section 3 Worker Hours	0				
Total Targeted Section 3 Worker Hours	0				

**Table 8 – Total Labor Hours**

<b>Qualitative Efforts - Number of Activities by Program</b>	<b>CDBG</b>	<b>HOME</b>	<b>ESG</b>	<b>HOPWA</b>	<b>HTF</b>
Outreach efforts to generate job applicants who are Public Housing Targeted Workers	0				
Outreach efforts to generate job applicants who are Other Funding Targeted Workers.	0				
Direct, on-the job training (including apprenticeships).	0				
Indirect training such as arranging for, contracting for, or paying tuition for, off-site training.	0				
Technical assistance to help Section 3 workers compete for jobs (e.g., resume assistance, coaching).	0				
Outreach efforts to identify and secure bids from Section 3 business concerns.	1				
Technical assistance to help Section 3 business concerns understand and bid on contracts.	0				
Division of contracts into smaller jobs to facilitate participation by Section 3 business concerns.	1				
Provided or connected residents with assistance in seeking employment including: drafting resumes, preparing for interviews, finding job opportunities, connecting residents to job placement services.	0				
Held one or more job fairs.	0				
Provided or connected residents with supportive services that can provide direct services or referrals.	0				
Provided or connected residents with supportive services that provide one or more of the following: work readiness health screenings, interview clothing, uniforms, test fees, transportation.	0				
Assisted residents with finding child care.	0				
Assisted residents to apply for, or attend community college or a four year educational institution.	0				
Assisted residents to apply for, or attend vocational/technical training.	0				
Assisted residents to obtain financial literacy training and/or coaching.	0				
Bonding assistance, guaranties, or other efforts to support viable bids from Section 3 business concerns.	0				
Provided or connected residents with training on computer use or online technologies.	0				
Promoting the use of a business registry designed to create opportunities for disadvantaged and small businesses.	1				
Outreach, engagement, or referrals with the state one-stop system, as designed in Section 121(e)(2) of the Workforce Innovation and Opportunity Act.	0				
Other.	0				

**Table 9 – Qualitative Efforts - Number of Activities by Program**

## **Narrative**

The City of Slidell promoted Section 3 by:

- Revising the Section 3 Policy as regulated by the provisions of 24 CFR Part 75;
- Creating a Boilerplate Contractor Section 3 Policy;
- Creating Contractor Section 3 Guidelines;
- Creating a Section 3 registration file.

Two construction projects were initiated during the 2022-2023 program year that required Section 3 enforcement.